

Message Text

PAGE 01 USUN N 01119 301821 Z

54

ACTION IO-13

INFO OCT-01 EUR-25 ADP-00 GAC-01 ACDA-19 CIAE-00 DODE-00

PM-09 INR-10 L-03 NSAE-00 NASA-04 NSC-10 OST-04

RSC-01 SCI-06 AF-10 ARA-11 EA-11 NEA-10 SCEM-02 SS-14

OIC-04 COME-00 EB-11 CEQ-02 RSR-01 /182 W

----- 066834

R 301624 Z MAR 73

FM USMISSION USUN NY

TO SECSTATE WASHDC 7237

INFO AMEMBASSY MOSCOW

C O N F I D E N T I A L USUN 1119

E. O. 11652: GDS

TAGS: TSPA, PFOR, UN, UR

SUBJ: OUTER SPACE LEGAL: SOVIET VIEWS ON MOON TREATY

1. AT CONCLUSION OF MAR 29 PM SESSION OF UN OUTER SPACE LEGAL SUBCOMMITTEE (LSC) MAIORSKIY OF SOVDEL SOUGHT OUT BLACK OF USDEL TO DISCUSS STATE OF PLAY ON MOON TREATY. MAIORSKIY VOLUNTERRED FOLLOWING POINTS:

(A) "KEY" TO SUCCESSFUL COMPLETION OF WORK ON TREATY AT CURRENT LSC SESSION WOULD BE US ABANDONMENT OF DEMAND FOR PROVISION ADVANCE NOTIFICATION OF MISSION PLANS, INCLUDING ENVIRONMENTAL IMPACT STATEMENT. (ON LATTER POINT UK, WHICH STRONGLY FAVORS REQUIRING SUCH STATEMENT IN ADVANCE, PROFESSES TO SEE POSSIBLE USSR - GIVE". WE ARE VERY DUBIOUS).

(B) PROVIDING AGREEMENT REACHED ON OTHER ISSUES, USSR WOULD ACCEPT US- PROPOSED FORMULATIONS ON SCOPE (COVERAGE OF ALL CELESTIAL BODIES OF SOLAR SYSTEM) AND TITLE ("SUPPLEMENTAL TREATY CONCERNING THE EXPLORATION AND USE OF THE MOON, PLANETS AND OTHER CELESTIAL BODIES OF THE SOLAR SYSTEM") AND REFERENCE TO "MOON, PLANETS AND OTHER CELESTIAL BODIES" THOUGHOUT PREAMBLE. THEY WOULD, CONFIDENTIAL

PAGE 02 USUN N 01119 301821 Z

HOWEVER, INSIST ON REFERENCE ONLY TO "MOON" IN OPERATIVE PORTION OF TEXT. IN ADDITION, SOVS WOULD NOT ACCEPT

" EXCLUDING" POSSIBILITY OF SUBSEQUENT TREATIES ON INDIVIDUAL CBS, ALTHOUGH THEY WOULD NOT DEMAND FORMULATION PRESUPPOSING SUCH TREATIS.

(C) USSR BELIEVES DIFFERENCES OVER NATURAL RESOURCES ARTICLE (" COMMON HERITGAE") CAN BE BRIDGED. (COMMENT: WE ARE LESS SURE IN VIEW OF SIGNIFICANCE LDC' S APPARENTLY ATTACH TO PROVISION WHICH WOULD PURPORT NOW TO GUARANTEE THEM FULL CUT OF BENEFITS FROM HYPOTHETICAL COMMERCIAL EXPLOITATION OF CB RESOURCES).

2. MAIORSKIY CONCLUDED BY SUGGESTING USDEL SEEK INSTRUCTIONS MODIFYING OUR POSITION ON ADVANCE NOTIFICATION (WHICH WE OF COURSE ALREADY HAVE AS FALLBACK; WE HAVE NOT CONSIDERED TIMELY TO INVOKE THEM). HE SAID HE DID NOT WANT TO REPORT TO MOSCOW BEFORE BEING ABLE TO CONVEY US- USSR ACCORD ON MAIN OUTSTANDING ISSUES.

3. BLACK REPLIED THAT HE WOULD OF COURSE REPORT MAIORSKIY' S COMMENTS. HE NOTED THAT THERE WERE VERY STRONG VIEWS IN NUMEROUS QUARTERS IN WASHINGTON AGAINST FUTURE SERIES OF SEPARATE TREATIES ON INDIVIDUAL CB' S. IF CONDITIONS WERE DISCOVERED ON A PARTICULAR BODY WHICH CALLED FOR SPECIAL LEGAL TREATMENT, THIS COULD BE ACCOMPLISHED IN PROTOCOL TO PRESENT TREATY. HOWEVER, WE SAW NO POINT IN CONTEMPLATING RENEGOTIATING ESSENTIALLY SAME TREATY TEXT OVER AND OVER TO APPLY TO MAR S, VENUS, ETC. THEREFORE " NOT EXCLUDING POSSIBILITY OF SUBSEQUENT TREATIES" MIGHT POSE PROBLEM IF EFFORT MADE TO BE EXPLICIT ABOUT IT IN TREATY TEXT. NOTING STRONG MAJORITY SENTIMENT IN FAVOR OF ENVIRONMENTAL IMPACT STATEMENT IN ADVANCE OF MISSION, BLACK ASKED WHETHER USSR MIGHT NOT RECONSIDER ITS POSITION ON NOTIFICATION AT LEAST IN THIS REGARD. MAIORSKIY REPLIED NEGATIVELY.

4. EARLIER IN DAY, MAIORSKIY HAD ASSERTED THAT WHILE SOVDEL OF COURSE WANTED TO FINISH TREATY AT CURRENT LSC SESSION, IT WOULD BE UNCONCERNED IF THIS PROVED IMPOSSIBLE, ADDING " WE DON' T HAVE TO HAVE TREATY ANY MORE THAN YOU DO." USDELOFF REPLIED THAT HAVING COME THIS FAR AND WITH BASIC CONFIDENTIAL

PAGE 03 USUN N 01119 301821 Z

GOOD WILL PREVAILING IN LSC, IT WOULD BE REGRETTABLE IF TREATY NOT COMPLETED. HOWEVER, US WOULD NOT ABANDON SUBSTANTIVE POSITION SIMPLY FOR AGREEMENT' S SAKE.

5. COMMENT: MAIORSKIY IS CAPABLE, PERSISTENT NEGOTIATOR AND COULD HAVE BEEN PRESSING SOMEWHAT BEYOND USSR FALLBACK POSITIONS. HOWEVER, WE BELIEVE THAT AT LEAST ON ADVANCE NOTIFICATION HE ACCURATELY DEPICTED MOSCOW' S ATTITUDES. WE SEE NO HARM IN LETTING UK AND

OTHERS TRY TO PRESS USSR INTO ACCEPTING ADVANCE ENVIRON-
MENTAL IMPACT STATEMENT, WHICH IS VERY POPULAR AMONG
LSC DELS.
SCHAUFEELE

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 30 MAR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: smithrj
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973USUNN01119
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: n/a
From: USUN NY
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730347/abqcdxzm.tel
Line Count: 115
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: smithrj
Review Comment: n/a
Review Content Flags:
Review Date: 25 SEP 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <25-Sep-2001 by elyme>; APPROVED <29-Nov-2001 by smithrj>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: OUTER SPACE LEGAL: SOVIET VIEWS ON MOON TREATY
TAGS: TSPA, PFOR, UN, UR
To: STATE INFO MOSCOW
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005